



ALLIANCE FOR WATER EFFICIENCY

# **WATER EFFICIENCY & CONSERVATION SYMPOSIUM 2025**

AUGUST 6-8, 2025 | CHICAGO, IL

# The Disillusion of Progress: Case Study in Reducing Water Loss and Demand

Room 300      2:15 PM – 3:10 PM



**This session is brought to you by**

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# Introducing the Carbon Balance to the AWWA Free Water Audit Software

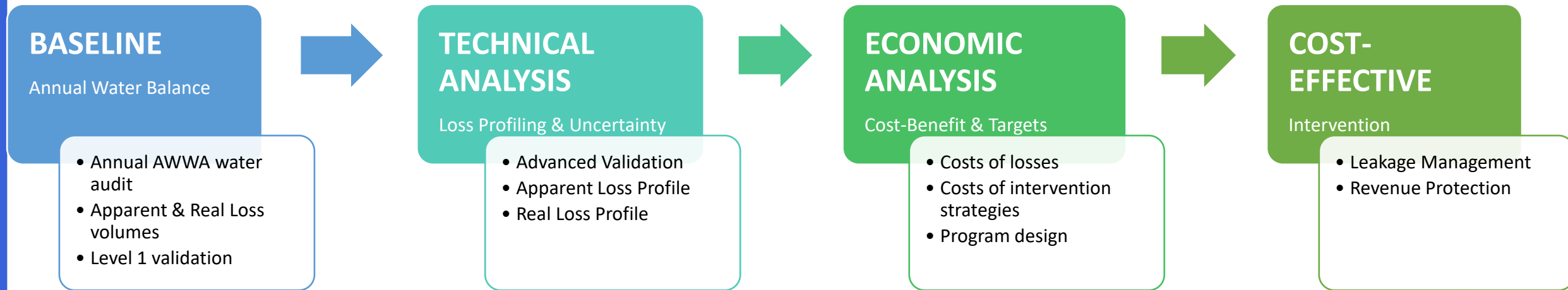
**Drew Blackwell**

Director of Water Efficiency, Cavanaugh & Associates (NC)

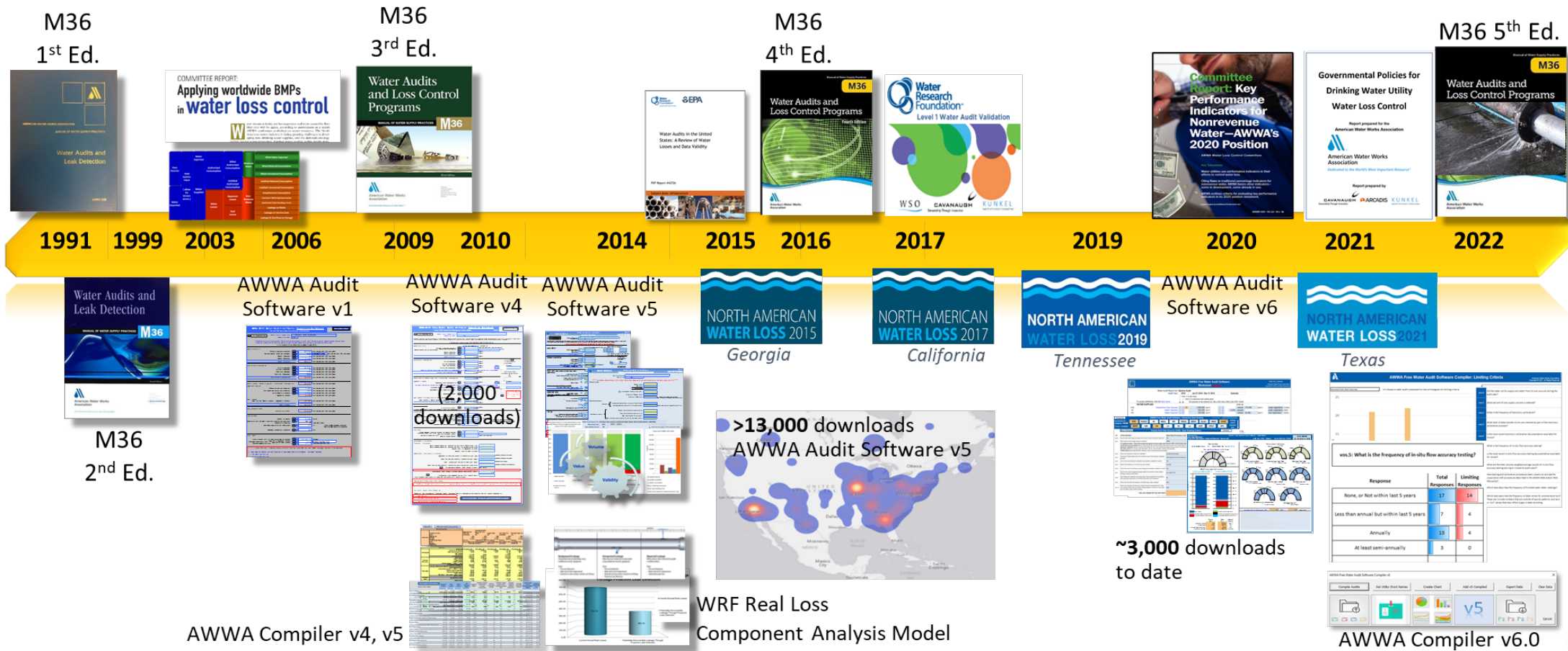


# AWWA M36 Approach

- 💧 **Every** water system experiences water loss.
- 💧 Establishing a baseline of validated water audit data is the anchor of a **successful** water loss strategy.
- 💧 The IWA/AWWA methodology provides a path to building and progressing your **water loss program**.

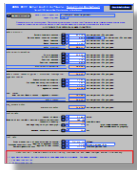


# Evolution of Industry Standards



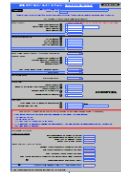
# Focus on the AWWA Free Water Audit Software

**FWAS v1**  
(200)



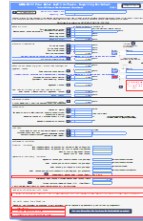
MG volumes only  
Data grading:  
either 'measured'  
or 'estimated'

FWAS v2 – v3



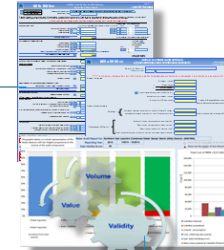
Megaliters added  
Two financial performance indicators  
added (cost of real and apparent losses)  
Acre-ft added  
Example audits included  
Two default values  
Data checks / instant feedback added

**FWAS v4**  
(2,000)



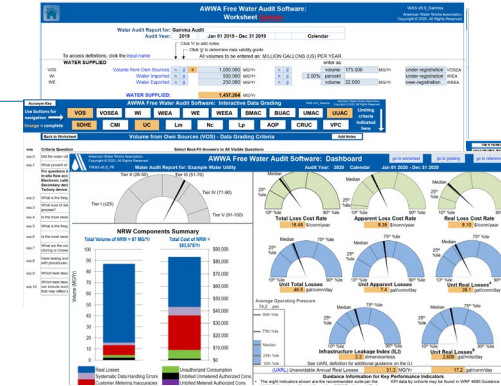
Data grading matrix (1-10)  
Service connection diagram  
French language version  
available

**FWAS v5**  
(13,000)

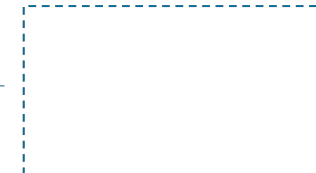
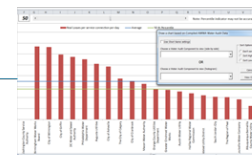
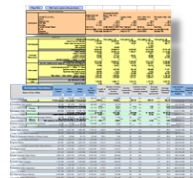


Separate data input/output tabs  
Dashboard  
Volume weighted data grading  
Comments page  
Meter error adjustment for all  
water supplied components

**FWAS v6**



AWWA Compiler developed for  
large audit sets





# IWA/AWWA Water Balance

AWWA Free Water Audit Software Water Balance					FWAS v6.1 American Water Works Association. Copyright © 2025, All Rights Reserved.	
VOLUME in MG/Yr		Water Audit Report for: Example audit			Jan 01 2024 - Dec 31 2024	
		Audit Year: 2024				
		Data Validity Tier: Tier III (51-70)				
Volume from Own Sources (VOS) (corrected for known errors)		Water Exported (WE) (corrected for known errors)	Billed Water Exported			Revenue Water (Exported)
		485.437				485.437
Volume from Own Sources (VOS) (corrected for known errors)			Authorized Consumption 9,037.000	Billed Authorized Consumption 9,010.000	Billed Metered Consumption (BMAC) (water exported is removed) 9,000.000	Revenue Water
					Billed Unmetered Consumption (BUAC) 10.000	9,010.000
Volume from Own Sources (VOS) (corrected for known errors)				Unbilled Authorized Consumption 27.000	Unbilled Metered Consumption (UMAC) 12.000	Non-Revenue Water (NRW)
					Unbilled Unmetered Consumption (UUAC) 15.000	
Volume from Own Sources (VOS) (corrected for known errors)					Systematic Data Handling Errors (SDHE) 22.525	8,758.531
					Customer Metering Inaccuracies (CMI) 193.312	
Volume from Own Sources (VOS) (corrected for known errors)					Unauthorized Consumption (UC) 22.525	
					Target Leakage Reduction 6,000.000	
Volume from Own Sources (VOS) (corrected for known errors)					Leakage Level After Reduction 2,493.170	





# Leakage Management Strategies:

## Four Pillars of Leakage Management



# Who invited Carbon to the party?

[www.leigroup.org](http://www.leigroup.org)



## Leakage Emissions Initiative

Improving our air by preserving our water



Home

Meet The Team

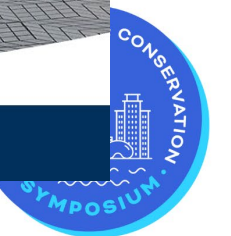
Resources

Meeting Recaps

Case Studies

*As a result of Water Loss 2022 in Prague, the IWA WLSG proposed an initiative that seeks to quantify the impact that unmanaged leakage has concerning avoidable carbon emissions. Through this initiative we will be linking unchecked leakage to carbon emissions, in an effort to educate those outside the industry on the ecological importance of managing non-revenue water.*

Establishing Leakage Emissions Metrics to Incentivize non-revenue water management and emissions reduction



# Carbon dating Version 6.1

April 2022

- *Water Loss 2022, Prague, CZ. IWA WLSG proposed initiative to quantify the impact that unmanaged leakage has concerning avoidable carbon emissions.*

April 2023

- *LEI White Paper published with agreed upon methodology for calculating carbon emissions as a result of leakage*

April 2025

- *AWWA publishes Water Loss Control Committee's Leakage Emissions Initiative Report*

October  
2022

- *Inaugural meeting of the Leakage Emissions Initiative*

2024

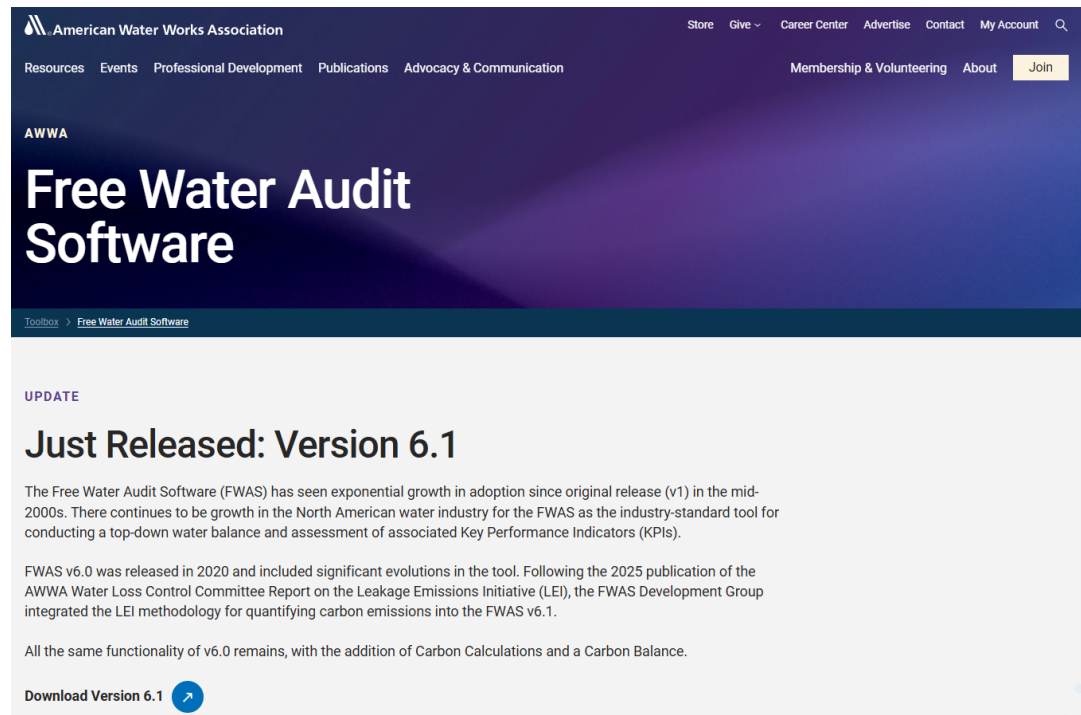
- *Carbon Balance published with IWA Standard Water Balance*

June 2025

- *Carbon Balance and Calculations are integrated into Version 6.1 of the AWWA Free Water Audit Software*



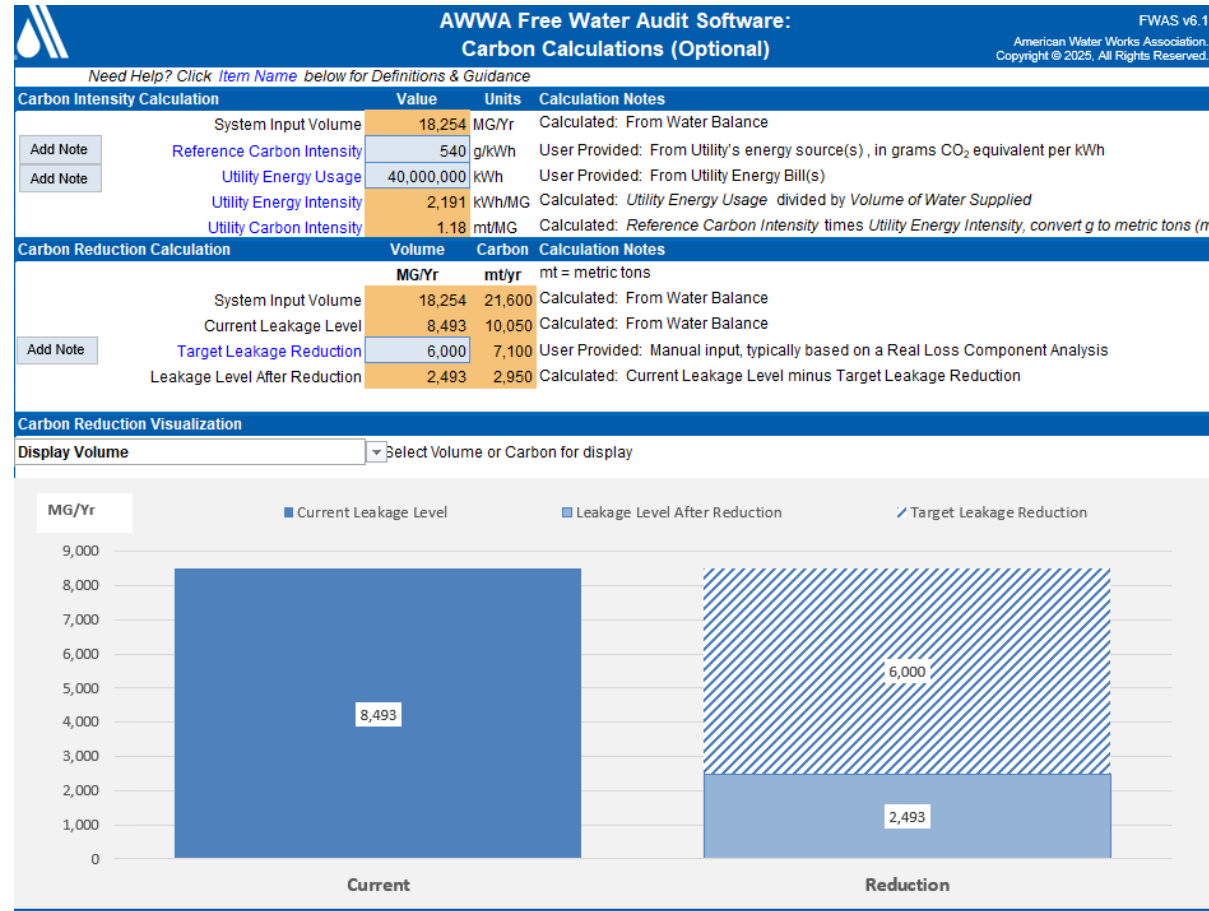
# Introducing the AWWA Free Water Audit Software – Version 6.1



- Version 6.1 integrates the Leakage Emissions Initiative methodology for quantifying carbon emissions



# Introducing the AWWA Free Water Audit Software – Version 6.1







# Summary

- **Water Loss Control Framework**

- Based on AWWA M36 and IWA/AWWA methodology
- Structured approach: Baseline Audit → Technical Analysis → Economic Evaluation → Cost-Effective Intervention

- **Industry Evolution**

- Emphasis on validated data and sustainability
- Water loss now linked to climate impact

- **Water Balance**

- Mass balance
- Accounts for all volumes of water
- Accuracy matters

- **Leakage Management Strategies**

- Pressure Management
- Speed & Quality of Repairs
- Active Leakage Control
- Asset Management & Renewal

- **Carbon Emissions Integration**

- AWWA Free Water Audit Software v6.1 now includes carbon emissions calculations
- Developed through the Leakage Emissions Initiative (LEI)
- Aligns with IWA Standard Water Balance





# Prompts Questions:

1. What metric(s) are you using to track improvement in water loss?
2. Have you quantified Carbon emissions associated with distribution system leakage? If so, what are you doing with it?
3. Where are you in your Demand Management Program? Is GPCD going up/down?

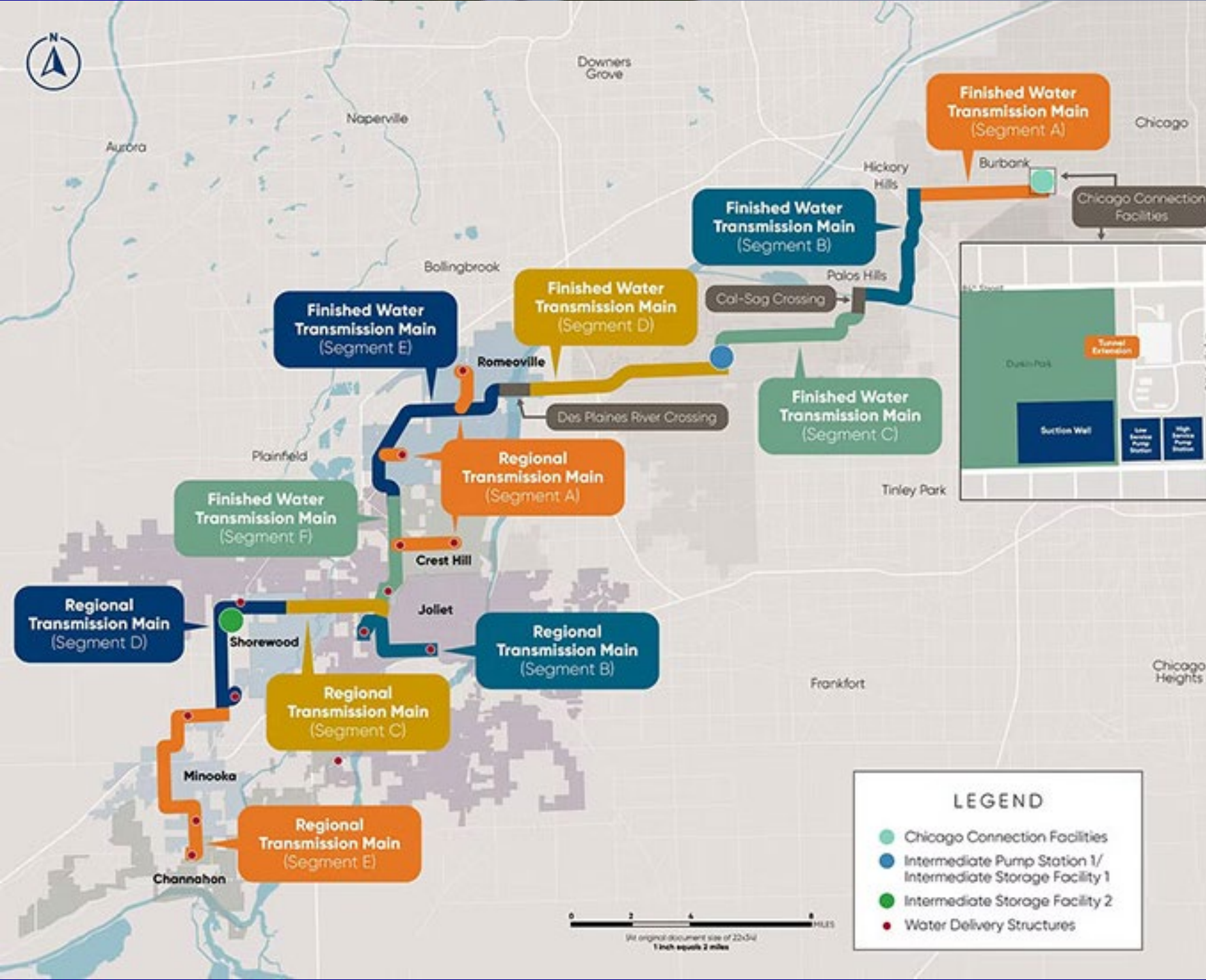


# The Disillusion of Progress: Case Study in Reducing Water Loss *and* Demand

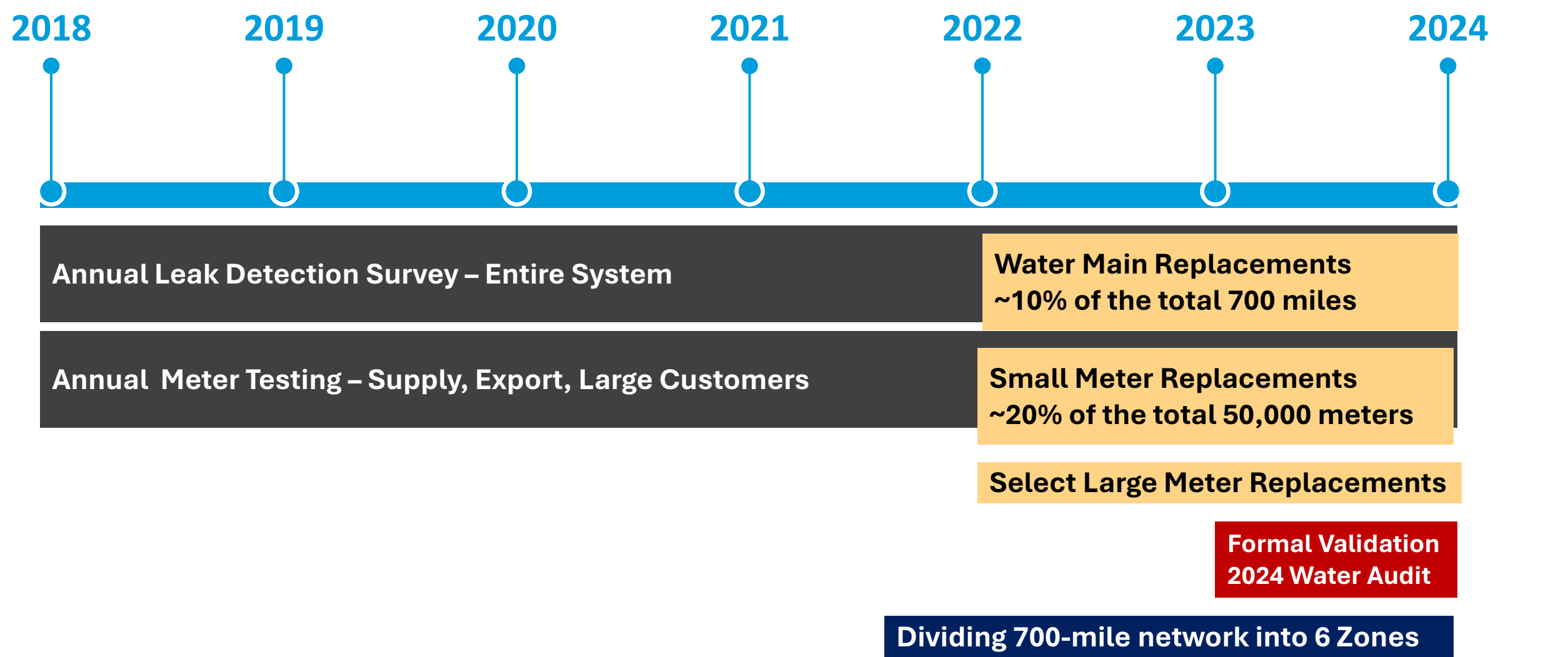
**Will Jernigan, P.E.**

Chief Operations Officer, Cavanaugh & Associates

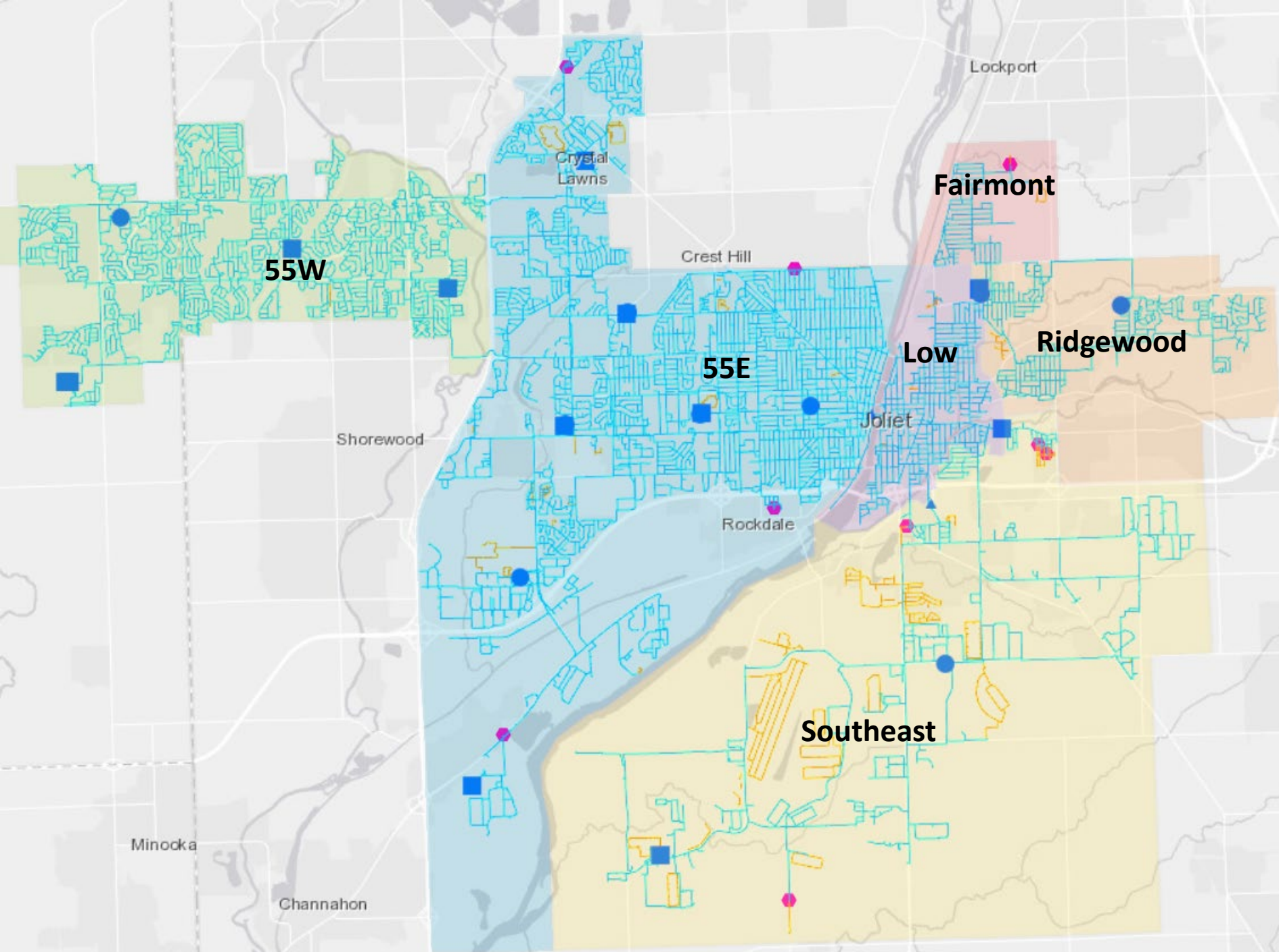




# NRW Program Highlights to Date



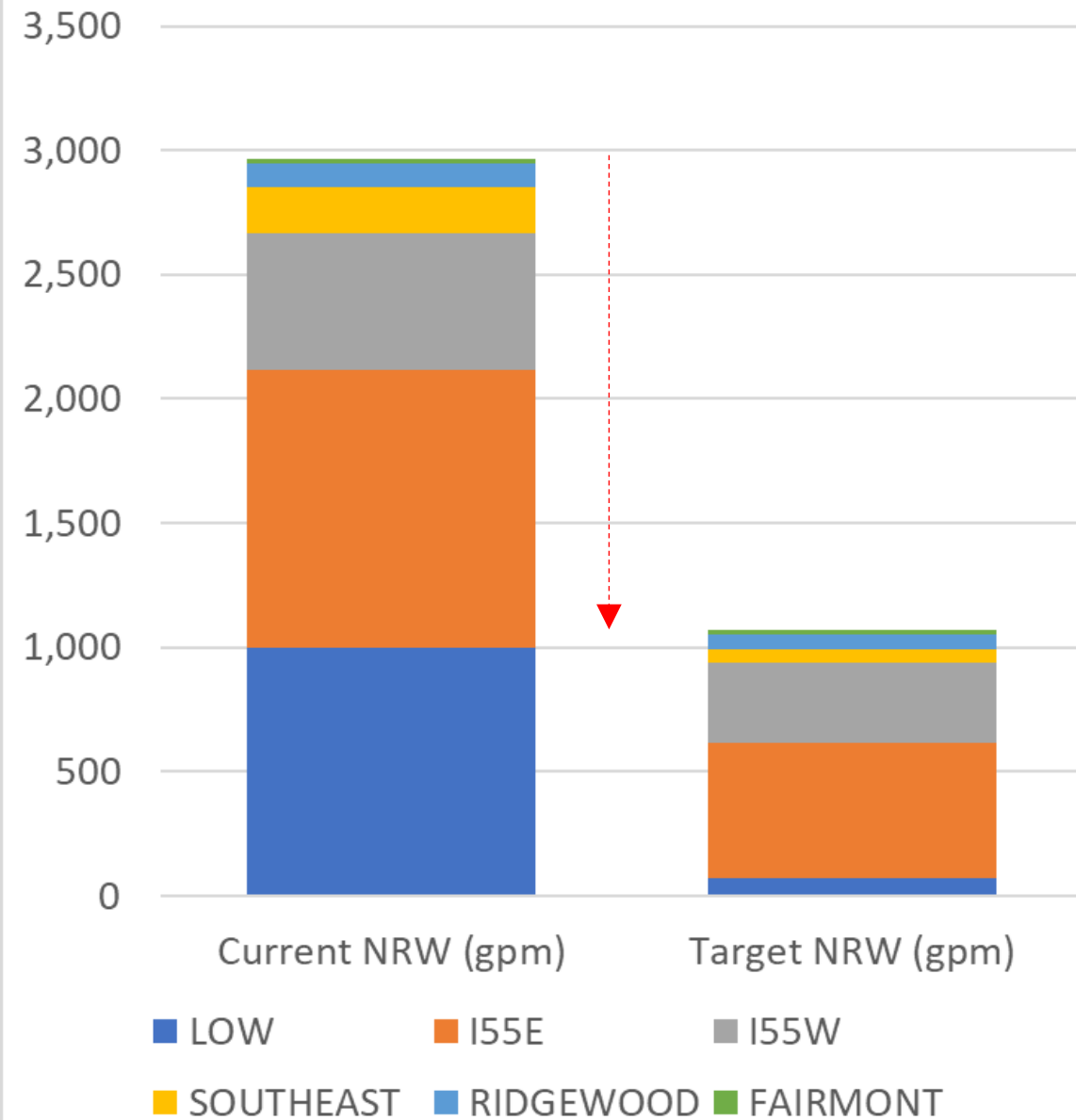




**Established  
District Metered  
Areas (DMAs),  
aka  
“Zones”**

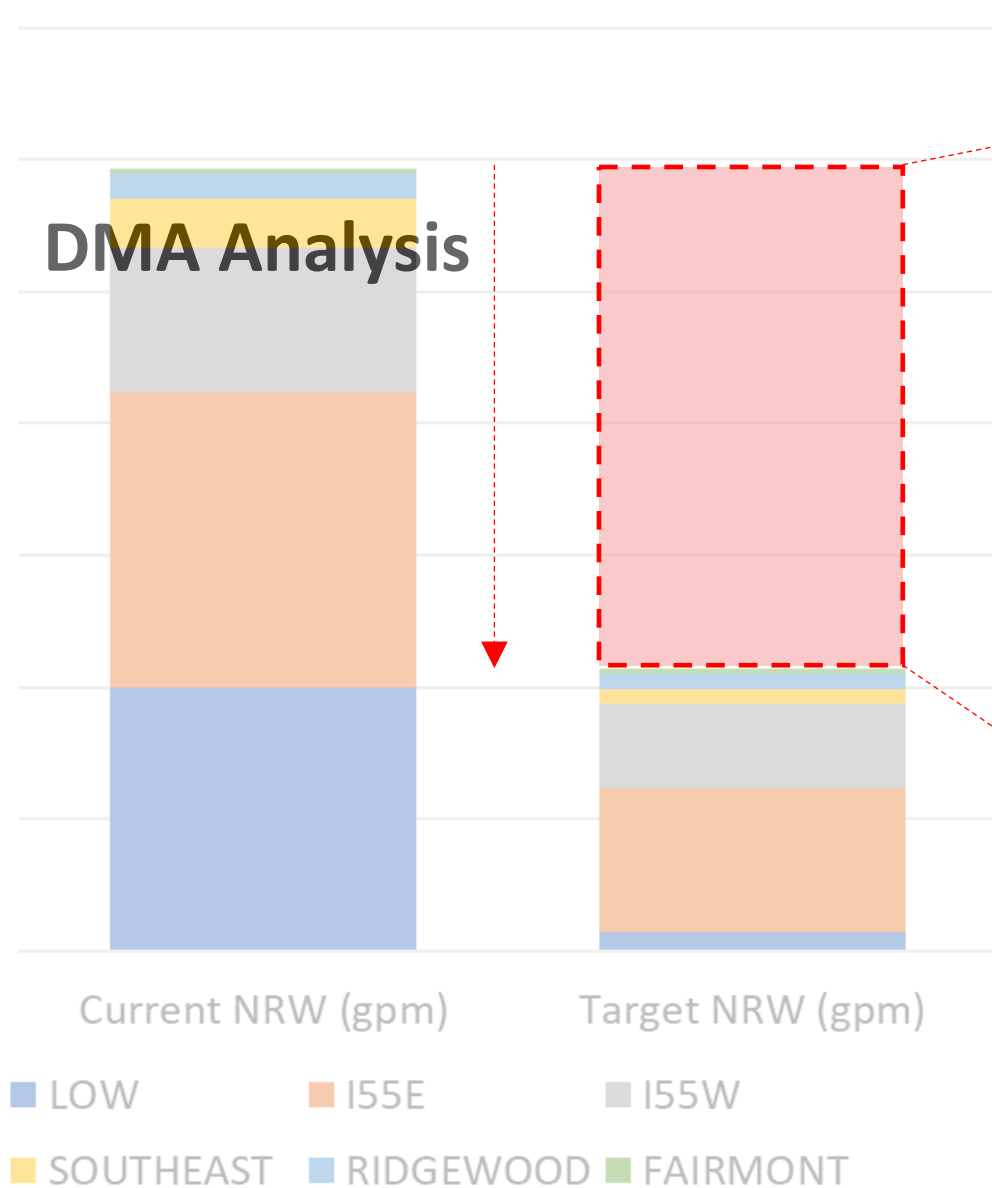


## Current & Target NRW Levels by DMA (in gpm)

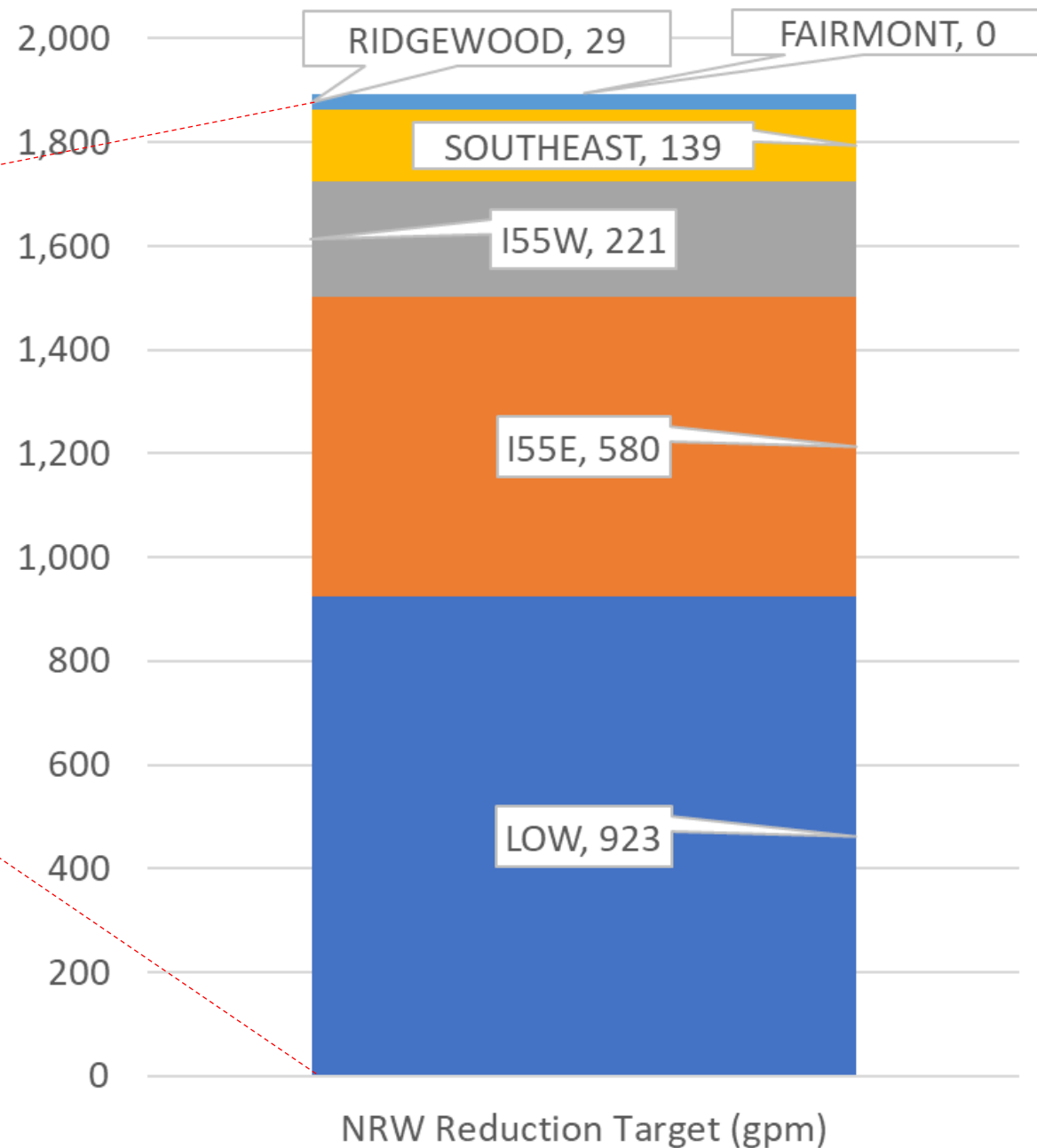


Current & Target NRW Levels  
by DMA (in gpm)

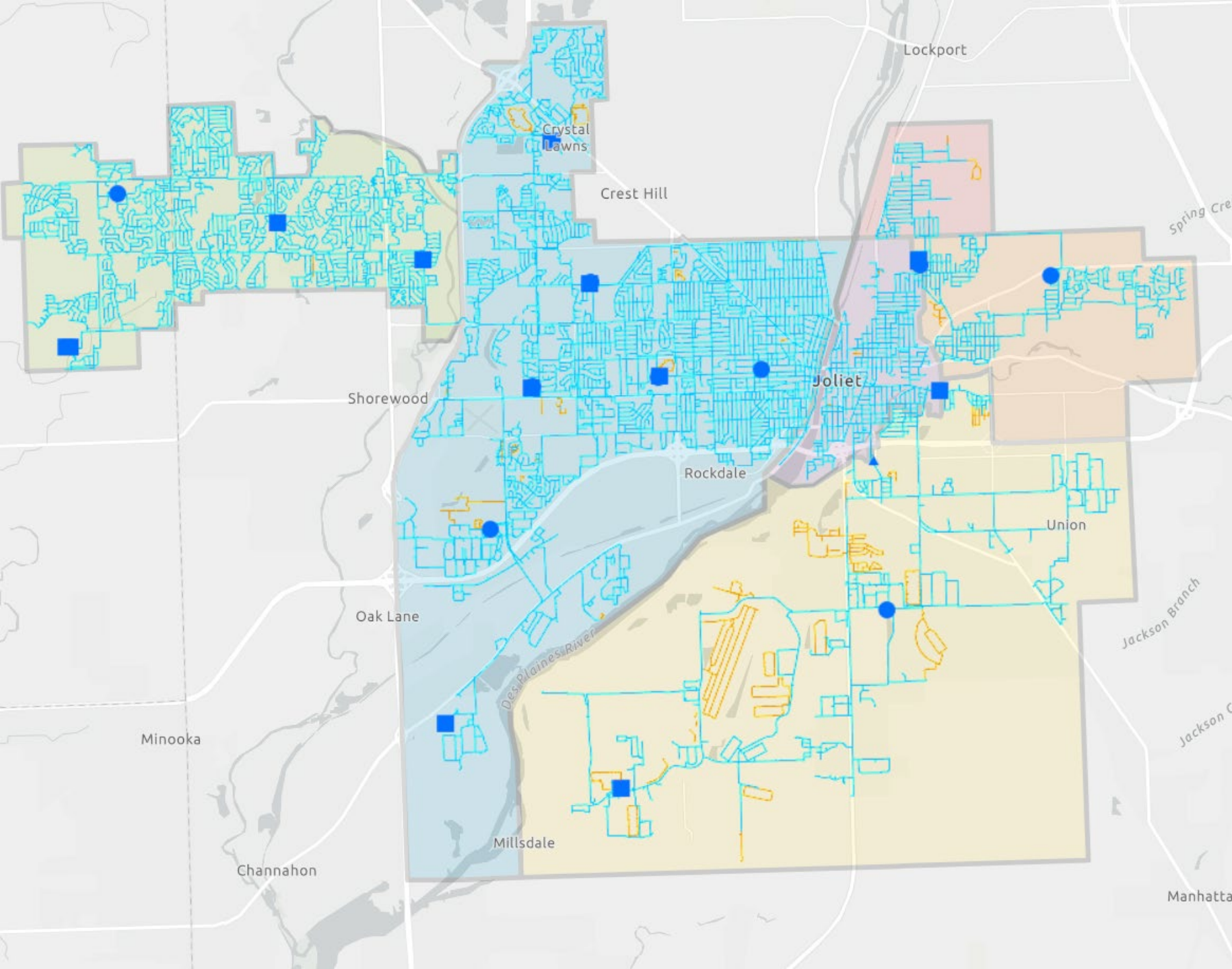
DMA Analysis

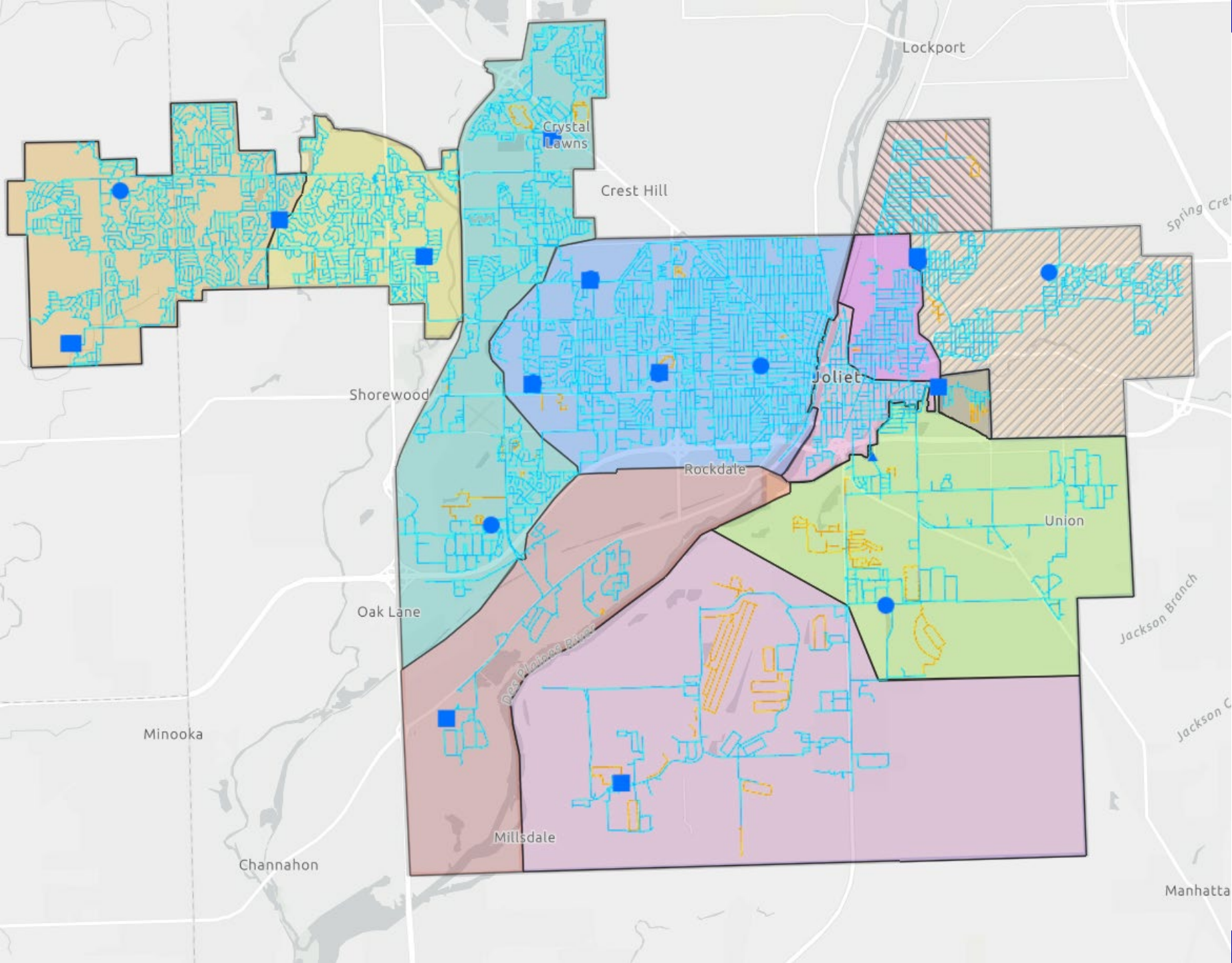


NRW Reduction Target by DMA (in gpm)









## Zone Enhancements





# Conservation Programs


**Program Details:**

- The City will provide a \$100.00 subsidy per barrel toward the purchase of the "rethink water" Rain Barrel. The cost of the rain barrel is \$100.00. The subsidy is available to all residents who purchase a rain barrel from the City of Joliet website at [www.joliet.gov/utilities](http://www.joliet.gov/utilities) and click Customer Programs.
- Only one rain barrel per household is eligible for the subsidy. The subsidy is available to all residents who purchase a rain barrel from the City of Joliet website at [www.joliet.gov/utilities](http://www.joliet.gov/utilities) and click Customer Programs.
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**How to Order:**  
Orders can be placed on the [www.joliet.gov/utilities](http://www.joliet.gov/utilities) website. Payment can be made using PayPal or the credit card. The rain barrel will be delivered within 5-7 business days upon confirmation of customer eligibility.

**Contact Us:**  
City of Joliet - Dept. of Public Utilities  
150 W. Jefferson Street  
Joliet, IL 60438  
Phone: (815) 724-4238  
Email: [publicutilities@joliet.gov](mailto:publicutilities@joliet.gov)

**Rain Barrel Subsidy Program:**  
A low tech way to conserve water and save money.







to conserve water. The City of Joliet Foundation and Upcycle program to qualified water.

at total household water use during year 11 for when it is needed to water or use. A rain barrel will save most of the year's water needs. Saving by making storm water runoff is on the City's groundwater source.

se-free rainwater: dig and the roof-top value and

Fill a bucket or watering can to hard-water plants in your garden and indoor plants.

Use the rainwater to wash cars and bicycles.

**How to apply:**

- Contact the Department of Public Utilities at (815) 724-4238 to schedule an inspection. The inspection will be completed by the City's licensed plumbers. Inspection appointments are available Monday - Friday between 8:00 am and 3:00 pm.
- Submit applications with required documents to customers who are eligible for the program.
- Complete toilet replacement.
- Contact the Department of Public Utilities to schedule a post replacement inspection to confirm installation of a WaterSense toilet.
- Mail the rebate application to the City of Joliet with an original or copy of the dated invoice received. (dated on or after March 15, 2015) noting the make, model, and price.
- Rebate checks will not be mailed until the post replacement inspection is completed.

**Contact Us:**  
City of Joliet - Dept. of Public Utilities  
150 W. Jefferson Street  
Joliet, IL 60438  
Phone: (815) 724-4238  
Email: [publicutilities@joliet.gov](mailto:publicutilities@joliet.gov)

[RethinkWaterJoliet.org](http://RethinkWaterJoliet.org)

**Low Flow Toilet Rebate Program**

**Rebate:**  
\$100 REBATE

**WaterSense® TOILET REBATE PROGRAM**

[www.nze.gov/watersense/products](http://www.nze.gov/watersense/products)

ter customer accounts. Rebates are until funds are exhausted.

urchase price of the new toilet

gallons or more per flush. In order to be eligible for a flush volume rebate, the toilet must be a WaterSense toilet. A flush volume rebate is already a low-flow model.

will be a water customer of the City of Joliet. Customers with past due bills are not eligible.

**rethink water JOLIET**

**City of Joliet**  
Department of Public Utilities  
[www.joliet.gov/utilities](http://www.joliet.gov/utilities)

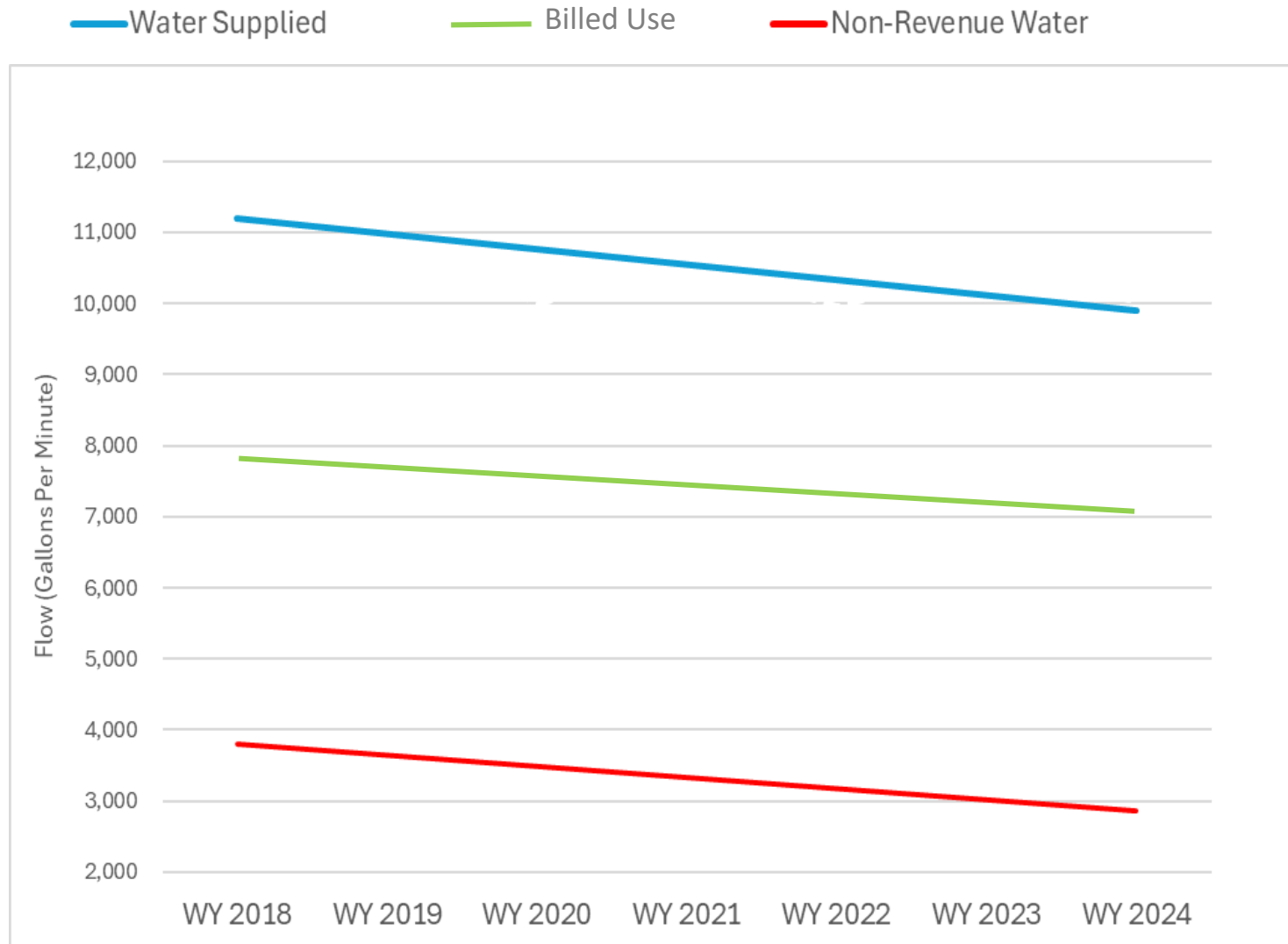
**WaterSense® TOILET REBATE PROGRAM**

**rethink water JOLIET**

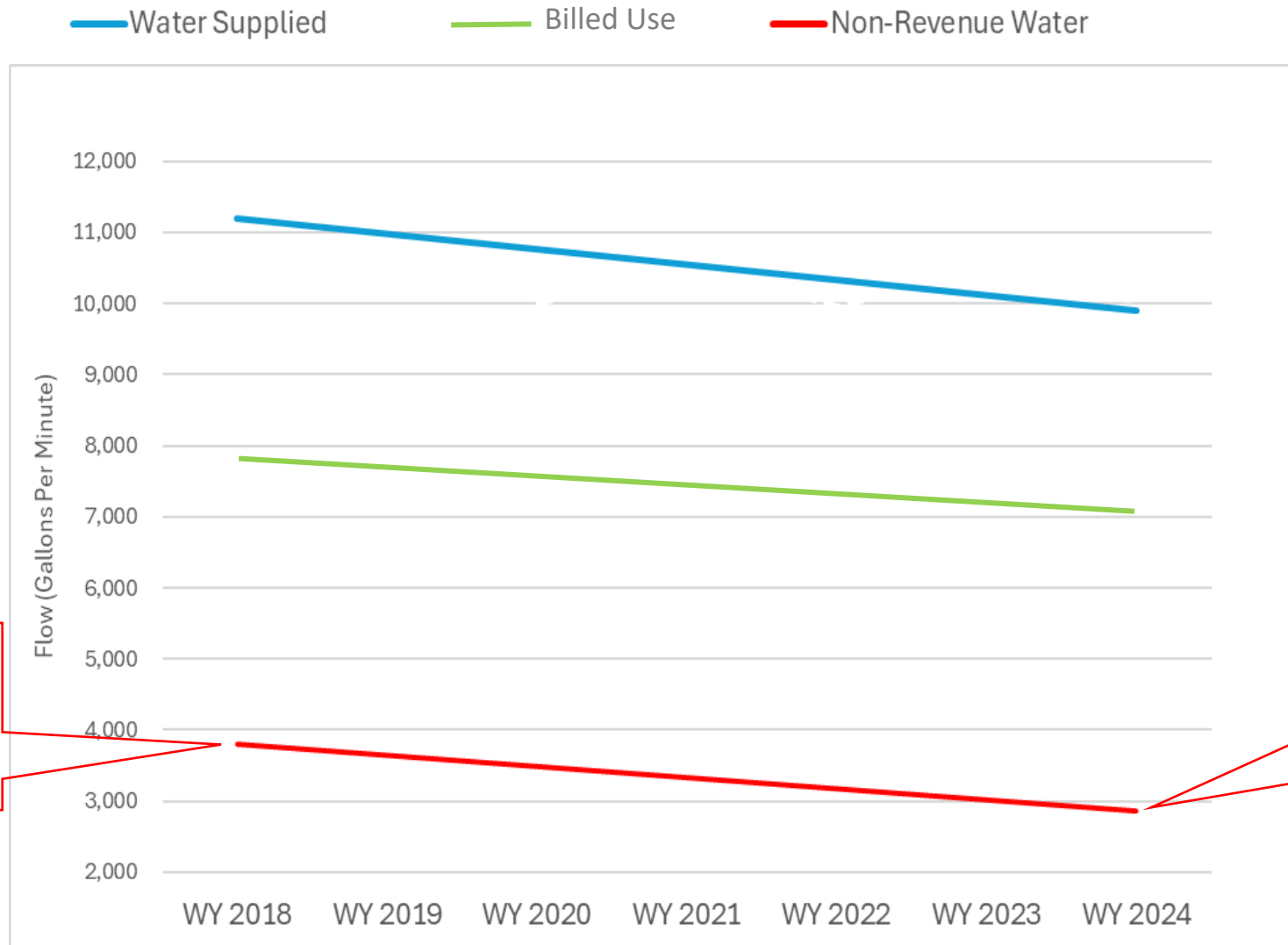
**City of Joliet**  
Department of Public Utilities  
[www.joliet.gov/utilities](http://www.joliet.gov/utilities)



# HISTORICAL TRENDS



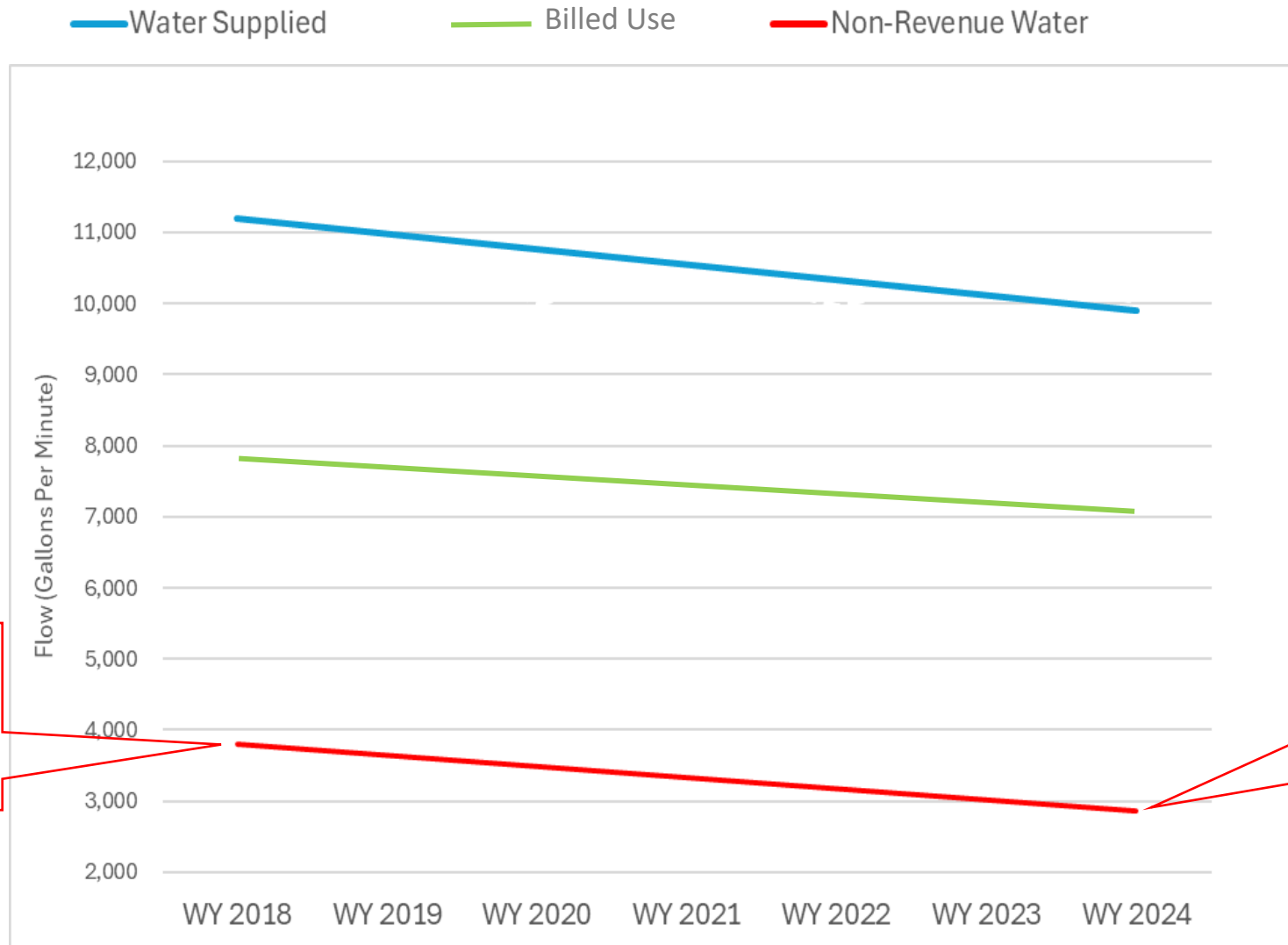
# HISTORICAL TRENDS



**Water Year 2018  
NRW ~ 4,000 GPM**

**Water Year 2024  
NRW ~ 3,000 GPM**

# HISTORICAL TRENDS

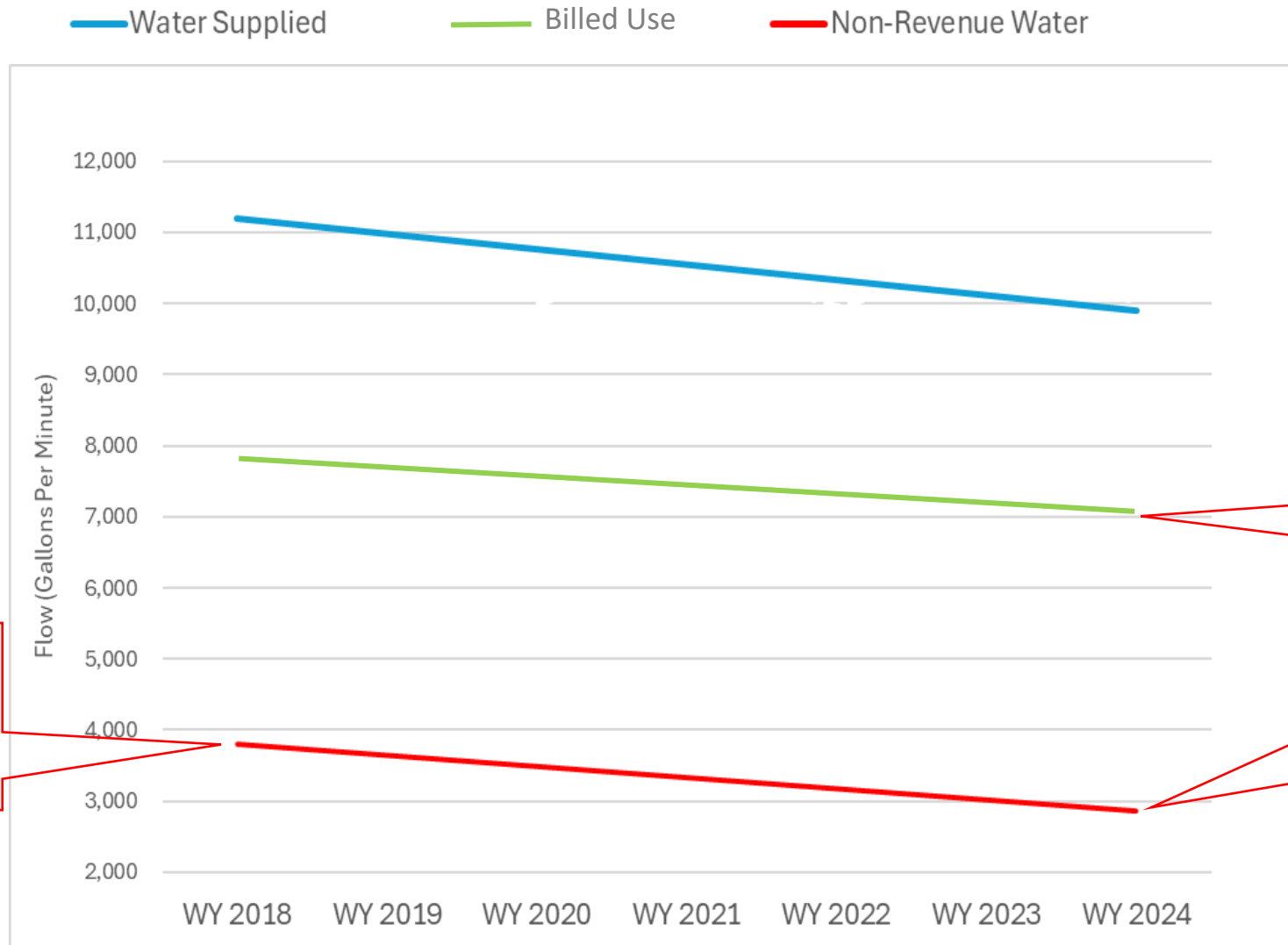


**Water Year 2018  
NRW ~ 4,000 GPM**

**Water Year 2024  
NRW ~ 3,000 GPM**

**6-Year Reduction  
NRW ~ 1,000 GPM**

# HISTORICAL TRENDS



**Water Year 2018  
NRW ~ 4,000 GPM**

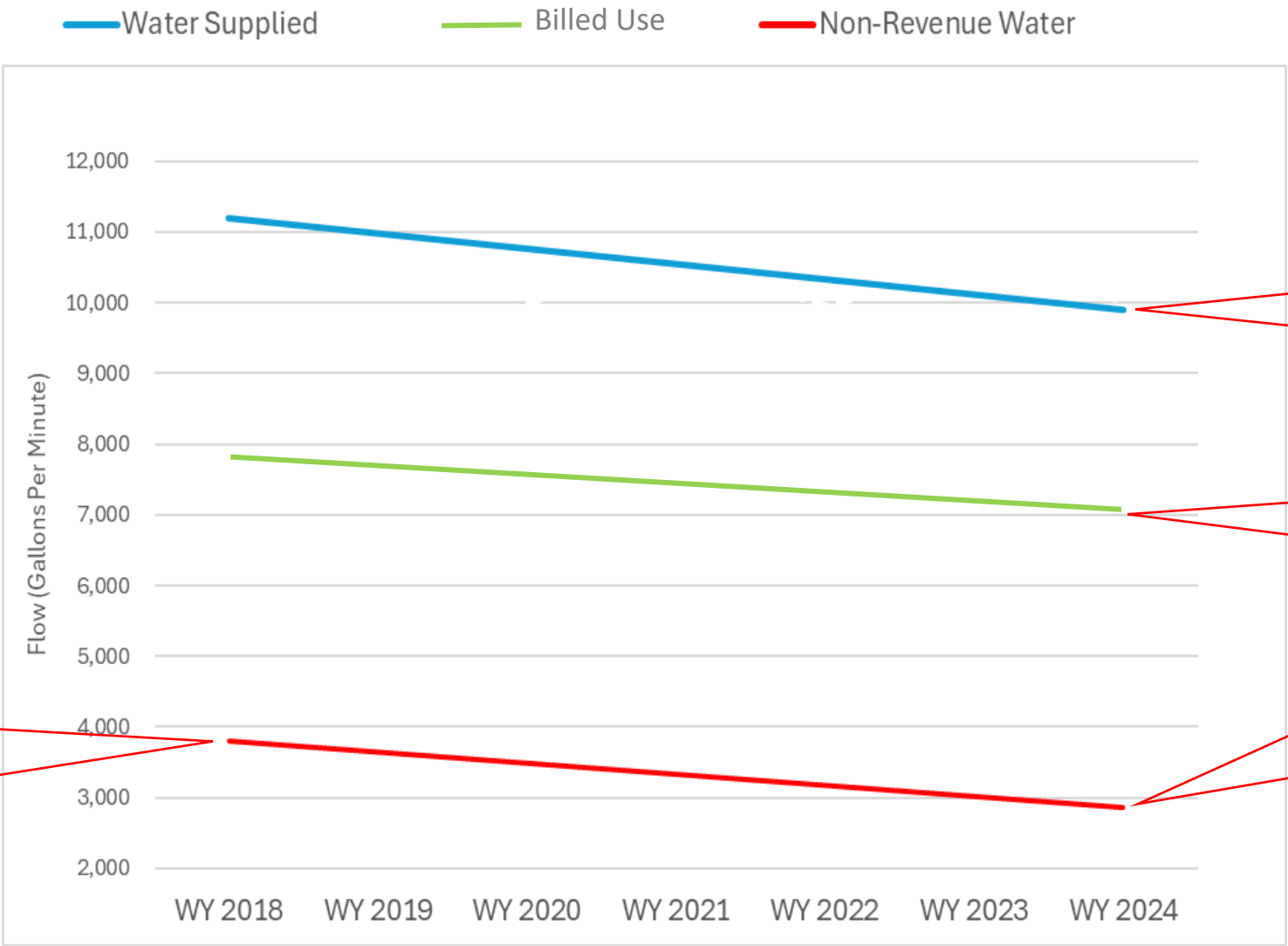
**Successful Customer-  
Side Conservation**

**Water Year 2024  
NRW ~ 3,000 GPM**

**6-Year Reduction  
NRW ~ 1,000 GPM**



# HISTORICAL TRENDS



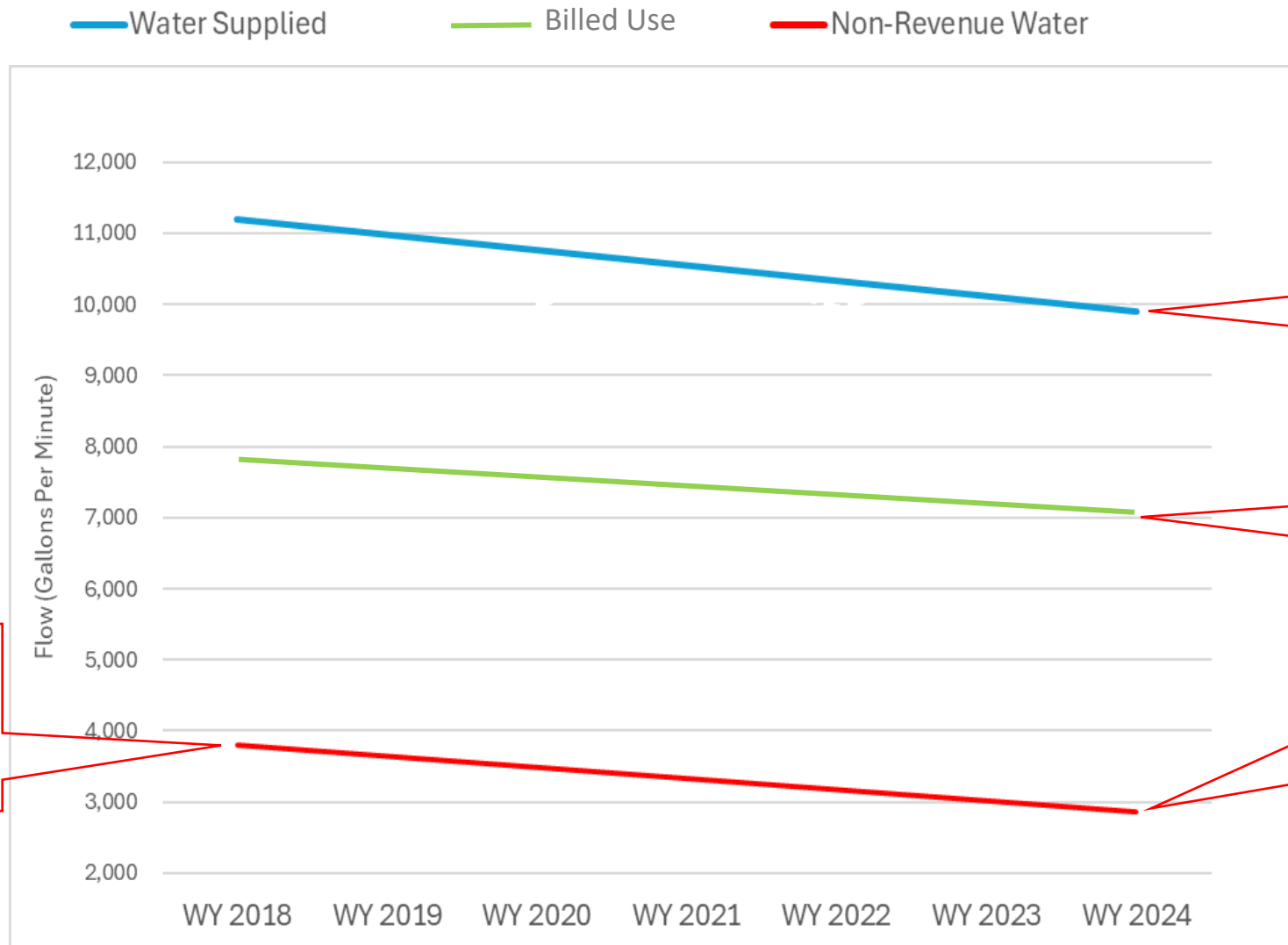
**Supply Reduction**

**Successful Customer-Side Conservation**

**Water Year 2018  
NRW ~ 4,000 GPM**

**Water Year 2024  
NRW ~ 3,000 GPM**

**6-Year Reduction  
NRW ~ 1,000 GPM**



**Supply Reduction**

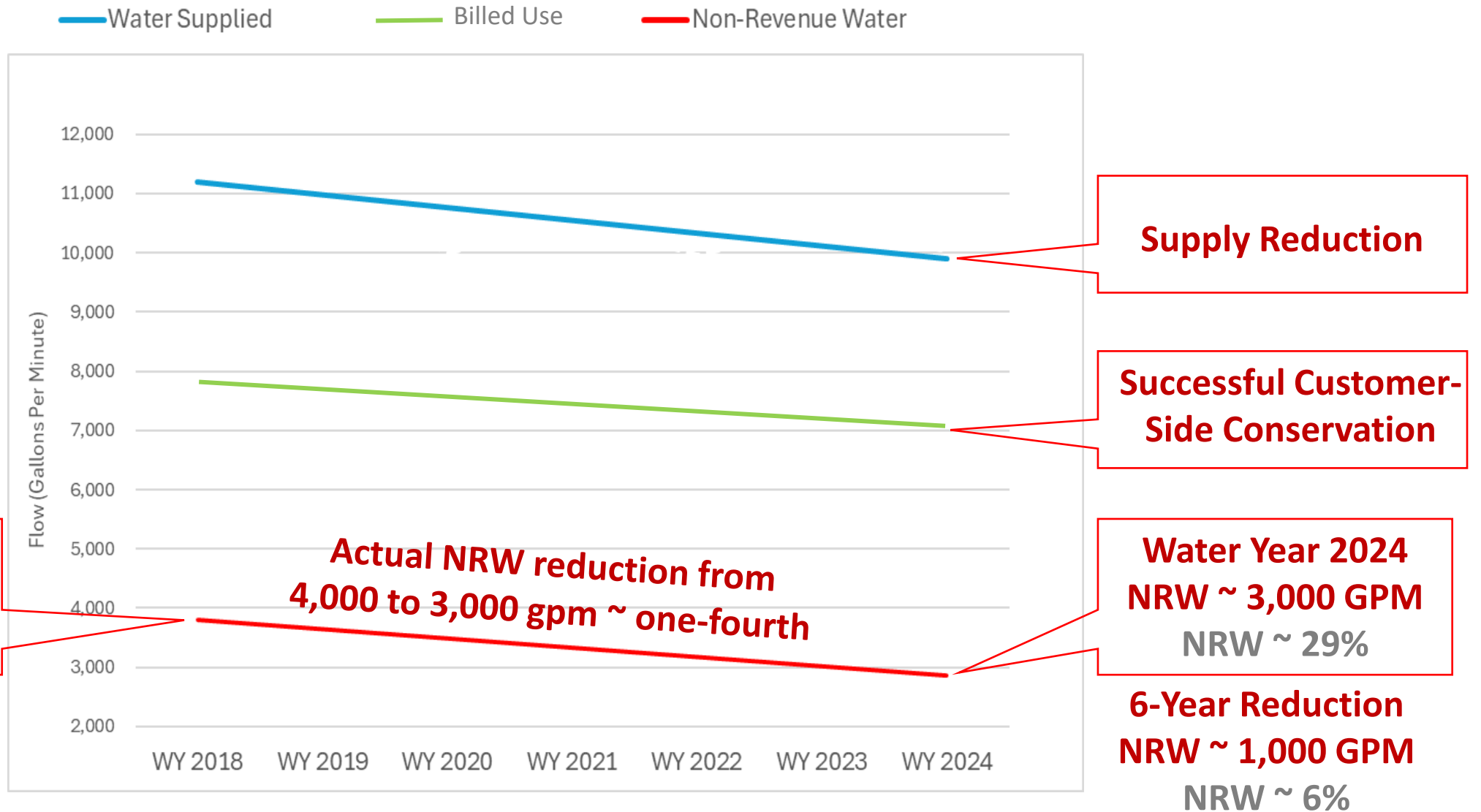
**Successful Customer-Side Conservation**

**Water Year 2018  
NRW ~ 4,000 GPM  
NRW ~ 35%**

**Water Year 2024  
NRW ~ 3,000 GPM  
NRW ~ 29%**

**6-Year Reduction  
NRW ~ 1,000 GPM  
NRW ~ 6%**

# HISTORICAL TRENDS



**American Water Works Association**

# Committee Report: Key Performance Indicators for Nonrevenue Water—AWWA's 2020 Position

AWWA Water Loss Control Committee

**Key Takeaways**

Water utilities use performance indicators in their efforts to control water loss.

Citing flaws in traditional percentage indicators for nonrevenue water, AWWA favors other indicators—some in development, some already in use.

AWWA outlines criteria for evaluating key performance indicators in its 2020 position statement.

Layout Imagery by ArtistName/Shutterstock.com

JANUARY 2020 • VOL.112 • NO.1 11



**AWWA recommends AGAINST the use of “Percent NRW”**

**It is a moving target**

**It penalizes conservation**

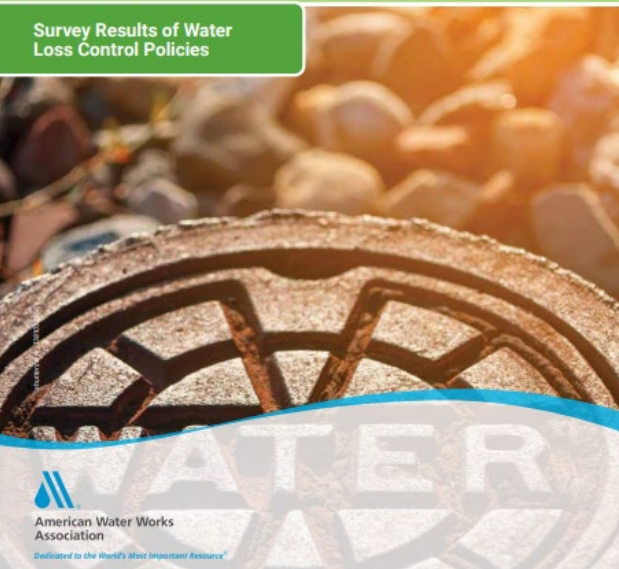
**AWWA recommends:**

**Loss in gallons/connection/day** (typ. range 20-100)

**Leakage Index** (typ. range 1-5)

## Governmental Policies for Drinking Water Utility Water Loss Control

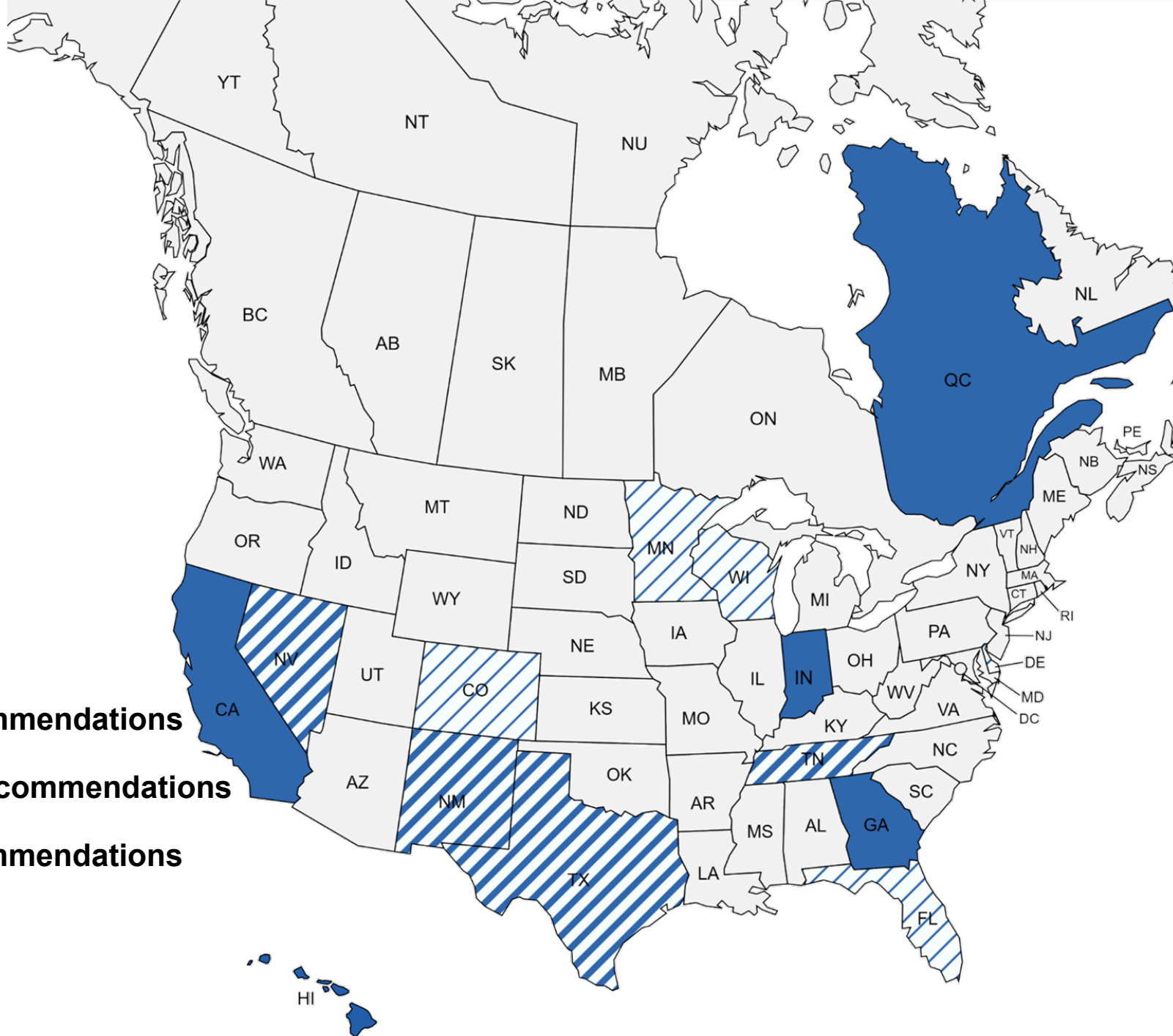
## Survey Results of Water Loss Control Policies



## Fully Adopted AWWA Recommendations

## Partially Adopted AWWA Recommendations

## Not Following AWWA Recommendations





# Prompt Questions:

1. Your experience with tracking changes in water loss concurrent with changes in customer demand?
2. What factors should be considered if Illinois, or any other State/Regulatory body, were to eliminate “Water Loss %” or “NRW %” as a regulatory metric?



# Thank you!

**Drew Blackwell**

**Director of Water Efficiency**

**[drew.blackwell@cavanaugholutions.com](mailto:drew.blackwell@cavanaugholutions.com)**

**Will Jernigan, P.E.**

**Chief Operations Officer**

**[will.jernigan@cavanaugholutions.com](mailto:will.jernigan@cavanaugholutions.com)**





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